

Message Text

CONFIDENTIAL

PAGE 01 BELGRA 05395 01 OF 02 181331Z

45

ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CU-02 CIAE-00 PM-04 INR-07 L-03

ACDA-07 NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06

TRSE-00 SAJ-01 DODE-00 NSC-05 EB-07 AF-08 NEA-10

BIB-01 /106 W

----- 034623

R 181207Z AUG 76

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 7755

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY MADRID

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY THE HAGUE

AMEMBASSY OTTAWA

AMEMBASSY VALLETTA

AMEMBASSY VIENNA

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY WARSAW

AMEMBASSY PRAGUE

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 05395 01 OF 02 181331Z

USMISSION EC BRUSSELS

USMISSION NATO
AMEMBASSY NICOSIA
USMISSION USBERLIN
AMEMBASSY GENEVA
AMCONSUL STRASBOURG

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 5395

E.O. 11652: GDS
TAGS: PFOR CSCE MPOL NATO YO BIB
SUBJ: CONSULTATIONS WITH NEUTRALS ON CSCE
IMPLEMENTATION

REF: (A) STATE 177231, (B) STATE 201861

1. EMBOFF NEWLY ARRIVED FOR CSCE MATTERS CALLED AUG 17
ON IVAN PLESE, ASSISTANT DIRECTOR FSFA GROUP FOR CSCE.
PLESE STATED ESSENTIALLY THERE HAS BEEN NO CHANGE IN
GOY ATTITUDES ON ENTIRE SUBJECT SINCE MARESCA VISIT.
FOLLOWING COMMENTS BY PLESE KEYED TO EMBOFF'S PRESENTATION:

2. BILATERAL APPROACHES: PLESE STATED THAT THERE
CANNOT BE IMPLEMENTATION SIMULTANEOUSLY IN ALL RESPECTS.
HE SAID GOY EXPECTED THAT THINGS WOULD GO SLOWLY AND
IN FACT THEY ARE.

3. PRINCIPLES DECLARATION: PLESE CONTINUED COMMENTS
ON EARLIER THEME WITH RESPECT TO PRINCIPLES DECLARATION.
SAID EVERYBODY EXPECTED TOO MUCH, TOO SOON. THIRTY YEARS
OF PROBLEMS IN EUROPE CANNOT BE RESOLVED IN SHORT PERIOD.
EMBOFF REPLIED THAT US CERTAINLY DID NOT EXPECT IMPLEMENTATION
OF ALL CSCE PROVISIONS ON UNIFORMLY DAILY BASIS BUT
STRONGLY BELIEVED IT CONTRARY TO LETTER AND SPIRIT OF
FINAL ACT THAT ANY ONE BASKET IS EMPHASIZED WHILE OTHERS
ARE SHORT-SHRIFTED. PLESE SAID ALTHOUGH TITO MENTIONED
HIS DISAPPOINTMENT IN ACTIONS TO DATE DURING HIS SPRING
TRIP TO GREECE, GENERALLY GOY DOES NOT NOW
THINK THAT IMPLEMENTATION HAS BEEN BAD ALTHOUGH IT COULD
BE MUCH GREATER. (THIS DESPITE TITO'S REITERATION AT NAC
OF HIS EARLIER LINE AS REPORTED IN COLOMBO 3053 (NOTAL)
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 05395 01 OF 02 181331Z

WHICH WAS RECEIVED HERE AFTER MEETING WITH PLESE.)

4. ECPC: BORROWING PAGE FROM EMBASSY SOFIA, EMBOFF GAVE
PLESE "NON-PAPER" REGARDING ECPC FINAL DOCUMENT REINTER-
PRETATIONS AND DISTORTIONS OF CSCE FINAL ACT. PLESE SAID
HE WOULD LIKE TO STUDY PAPER AND DID NOT COMMENT FURTHER.

5. MANEUVER NOTIFICATION: IN THIS RESPECT EMBOFF

MENTIONED AUG 16 DELIVERY TO FSFA OF NOTES NOTIFYING
GOY OF MAJOR MANEUVERS GROSSER BAER AND GORDIAN SHIELD
(REF B). PLESE SAID HE SAW THE NOTES. THEN STATED THAT
FSFA INSTRUCTED ITS EMBASSIES IN CSCE COUNTRIES AUG 16
TO INFORM HOST GOVERNMENTS OF A MANEUVER IN WHICH YUGOSLOV
ARMY AND TERRITORIAL FORCES WILL BE PARTICIPATING IN AUTUMN.
PLESE CONTINUED THAT WHILE THERE HAVE INDEED BEEN INDI-
CATIONS AND NOTIFICATIONS OF MAJOR MANEUVERS, SPIRIT AND
INTENT OF CSCE FINAL ACT IS TO LEAD TO DIMINUTION OF NUMBER
OF MAJOR MANEUVERS WHICH TO DATE GOY HAS NOT PERCEIVED.

6. OBSERVER INVITEES: PLESE SAID THAT GOY WOULD BE
INVITING NEIGHBORING NATIONS TO SEND OBSERVERS TO ITS
AUTUMN EXERCISE. EMBOFF REMARKED THAT GOY SHOULD
NOT FEEL LIMITED TO ANY "NEIGHBORING NATION" CONCEPT ON
QUESTION OF OBSERVERS.

7. BREZHNEV PROPOSALS: PLESE THOUGHT THAT

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BELGRA 05395 02 OF 02 181350Z

45

ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CU-02 CIAE-00 PM-04 INR-07 L-03

ACDA-07 NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06

TRSE-00 SAJ-01 DODE-00 NSC-05 EB-07 NEA-10 BIB-01

AF-08 /106 W

----- 034829

R 181207Z AUG 76

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 7756

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
AMEMBASSY OSLO
AMEMBASSY MADRID
AMEMBASSY PARIS
AMEMBASSY REYKJAVIK
AMEMBASSY ROME
AMEMBASSY STOCKHOLM
AMEMBASSY THE HAGUE
AMEMBASSY OTTAWA
AMEMBASSY VALETTA
AMEMBASSY VIENNA
AMEMBASSY BERLIN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY MOSCOW
AMEMBASSY WARSAW
AMEMBASSY PRAGUE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 05395 02 OF 02 181350Z

USMISSION EC BRUSSELS
USMISSION NATOBRSSELS
AMEMBASSY NICOSIA
USMISSION BERLIN
USMISSION GENEVA
AMCONSUL STRASBOURG

C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 5395

IN PRINCIPLE IT APPEARS THAT MORE AND MORE COUNTRIES ARE ACCEPTING THE NEED TO DISCUSS THESE PROPOSALS, PERHAPS EVEN AT BELGRADE 77. WHEN ASKED WHO, HE STATED HE THOUGHT THE NEUTRALS WERE LEANING IN THIS DIRECTION. ALTHOUGH NOT ENTHUSIASTIC, THEY ARE NOT VERY MUCH OPPOSED. HE SAID YUGOSLAVIA OPPOSES THESE PROPOSALS IF THEY INTERFERE WITH DISCUSSIONS ELSEWHERE AS IN THE CASE OF ENERGY TALKS IN PARIS. HOWEVER, HE SAID, IF BIG COUNTRIES LIKE SOVIET UNION POSE PROBLEMS OR RAISE MATTERS FOR DISCUSSION, THEY CANNOT BE IGNORED AND MUST BE DISCUSSED.

8. RADIO BROADCASTING: EMBOFF REVIEWED SOVIET AND EAST EUROPEAN ACTIONS AGAINST RFE/RL, AND OCCASIONALLY AGAINST VOA AS WELL. PLESE RESPONDED THAT BBC IS NORMALLY NOT ATTACKED AND THAT FEELING IS THAT RFE/RL HAD NOT CHANGED THEIR APPROACH OR CONTENT SINCE HELSINKI FINAL ACT. EMBAOFF REITERATED THAT FINAL ACT CALLED FOR DISSEMINATION OF INFO NOT JAMMING OF RADIO BROADCASTS. FURTHER SAID THAT RFE/RL HAD CHANGED BOTH APPROACH AND CONTENT IN LAST SEVERAL YEARS AND THAT THERE WAS NO CALL

FOR THEM TO ALTER THEIR PROGRAMMING SINCE HELSINKI.

9. INFORMATION EXCHANGE: NO SUBSTANTIAL COMMENT ON THIS AREA.

10. CSEC COMMISSION: PLESE THOUGHT THAT CSCE COMMISSION GOT OFF ON THE WRONG TRACK BY EMPHASIZING ONLY NEGATIVE ASPECT OF ITS RESPONSIBILITIES, I.E., "CONTROL" OF IMPLEMENTATION IN OTHER COUNTRIES. EMBOFF STATED "CONTROL" WAS NOT ONE OF COMMISSION'S RESPONSIBILITIES. PLESE SAID THAT ASPECT OF COMMISSION'S PROGRAM TO CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 05395 02 OF 02 181350Z

ENGAGE PUBLIC AND PRIVATE EFFORTS ON CSCE-RELATED PROJECTS SHOULD AND PRIVATE EFFORTS ON CSCE-RELATED PROJECTS SHOULD RECEIVE AS MUCH NOTICE AS THE "NEGATIVE ASPECT."

11. FOLLOW-UP MEETINGS: HE NOTED THAT CSCE CONSULTATIONS HAVE BEEN RATHER SLOW IN THE LAST FEW MONTHS AS A RESULT OF SUMMER VACATIONS AND ACTIVITIES CENTERING IN UN AND COLOMBO WHICH OVERSHADOWED OTHER INTERNATIONAL DEVELOPMENTS. HE MENTIONED GREECE'S RECENT BALKAN INITIATIVE AS RELATED TO CSCE. HE SAID YUGOSLAVS WOULD NEXT MONTH START CONSULTATIONS WITH SEVERAL COUNTRIES. IN ADDITION, IN ACCORDANCE WITH FINNISH AND SWEDISH PROPOSAL, NEUTRALS AND "NON-ALIGNED" WOULD BE MEETING IN THE AUTUMN. ALSO SAID YUGOSLAVS MUST STILL CHOOSE EXECUTIVE SECRETARY TO OVERSEE PREPARATIONS FOR BELGRADE 77.

12. ON DURATION OF BELGRADE MEETINGS, PLESE SAID THAT SOME COUNTRIES EXPECT SECOND MEETING TO LAST ONLY FEW DAYS WHILE OTHERS ARE THINKING IN PRACTICALLY INFINITE TERMS. YUGOSLAVS BELIEVE NOW THAT TWO MONTHS SHOULD BE ENOUGH FOR SECOND MEETING. AS FOR PREPARATORY, WHICH SCHEDULED TO START JUNE 15, GOY EXPECTS THIS TO BE CONCLUDED BY END OF JULY. PLESE SAID MONTH AND A HALF WOULD BE ENOUGH TO COMPLETE AGENDA EVEN INCLUDING "QUESTIONS OF SUBSTANCE WHICH WILL BE IMPOSSIBLE TO AVOID" DURING PREPARATORY MEETING.

13. AS FOR LEVEL OF REPRESENTATION, PLESE SAID FIRST MEETING AT AMBASSADORIAL LEVEL AND SECOND AS HIGH AS POSSIBLE, PERHAPS UP TO DEPUTY FOREIGN SECRETARY.

14. PLESE SAID YUGOSLAVS FAVOR CONSULTATIONS ALONG THE ROUTE TO BELGRADE 77 SINCE THEY DO NOT WANT CONFRONTATION NEXT SUMMER. THEY DESIRE CONSTRUCTIVE APPROACH. HE NOTED THAT CSCE, NO MATTER HOW MUCH IMPLEMENTATION, HAS BECOME AN IMPORTANT PART OF

GOVERNMENT LIFE THROUGHOUT EUROPE AND THAT FINAL ACT
AND ITS PROVISIONS ARE CONSISTENTLY REFERRED TO IN
EUROPEAN SPEECHES AND CONFERENCES. HE WAS GLAD TO SEE,
HE SAID, U.S. INTEREST IN CONSULTATIONS SINCE GOY
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BELGRA 05395 02 OF 02 181350Z

"HAD BEEN TOLD BY SEVERAL COUNTRIES" THAT FOR A PERIOD
OF TIME AFTER FINAL ACT, U.S. HAD LOST INTEREST IN
HELSINKI DECLARATIONS.

15. AS NOTED IN PARA 5 ABOVE MESSAGEES SENT HERE REF B WERE
DELIVERED BY MESSENGER TO FSFA ON AUGUST 16.
SILBERMAN

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TREATY COMPLIANCE, DIPLOMATIC DISCUSSIONS, COLLECTIVE SECURITY AGREEMENTS, NEUTRALISM
Control Number: n/a
Copy: SINGLE
Draft Date: 18 AUG 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: KelleyW0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976BELGRA05395
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760316-1155
From: BELGRADE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760844/aaaabluh.tel
Line Count: 294
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 76 STATE 177231, 76 STATE 201861
Review Action: RELEASED, APPROVED
Review Authority: KelleyW0
Review Comment: n/a
Review Content Flags:
Review Date: 29 MAR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <29 MAR 2004 by greeneet>; APPROVED <03 AUG 2004 by KelleyW0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CONSULTATIONS WITH NEUTRALS ON CSCE IMPLEMENTATION
TAGS: PFOR, MPOL, YO, CSCE, NATO, (PLESE, IVAN)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006